

Strengthening Jail Based SUD Services Through Partnerships, Funding, and Harm Reduction

Virginia Department of Health - Naloxone Distribution Program
Department of Criminal Justice Services - Adult Justice Programs

May 27, 2026

Agenda

VDH Naloxone Distribution Program

Naloxone Distribution to Local & Regional Jails

Resources for Reentry Programs

Distribution Data

Purpose and Impact of Jail-based SUD Funding

Identify Current and Past DCJS Funding Opportunities

Strengthening Treatment Access, Recovery Support, and Reentry Outcomes Through Collaboration & Partnerships

Identifying Strategies for Future Funding Opportunities

VDH Naloxone Distribution Program

The Virginia Department of Health (VDH) Division of Pharmacy Services (DPS) distributes naloxone and harm reduction test strips to eligible entities and individuals at no cost across Virginia.

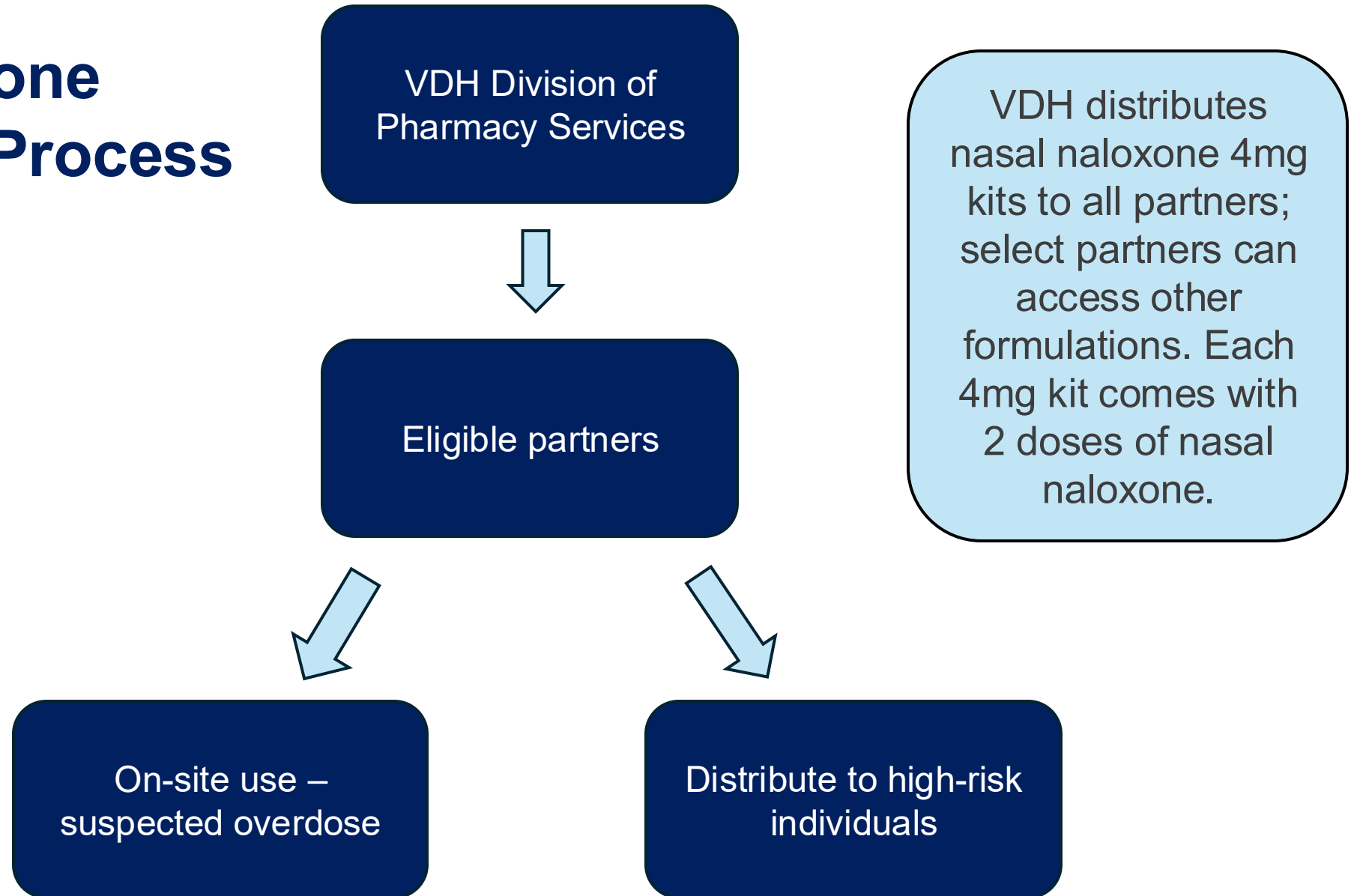
The current focus is distribution of no-cost naloxone to high-risk individuals, including:

- People who use drugs (PWUD)
- Friends, family, and caregivers of people who use drug
- People who work with people who use drugs

High-priority partners are eligible to receive naloxone from VDH, including:

- authorized comprehensive harm reduction sites (CHRs)
- community services boards (CSBs)
- local health departments
- correctional facilities
- **first responders (law enforcement agencies, fire service organizations, licensed EMS agencies, local/regional jails, probation and parole offices)**
- public school divisions
- community organizations that have high levels of interaction with people who use drugs and their friends and family

VDH's Naloxone Distribution Process



VDH Division of Pharmacy Services



Eligible partners



On-site use – suspected overdose



Distribute to high-risk individuals

VDH distributes nasal naloxone 4mg kits to all partners; select partners can access other formulations. Each 4mg kit comes with 2 doses of nasal naloxone.

Eligibility

- Local/regional jails may order no-cost naloxone from VDH for officers to carry on their person to administer in the event of suspected overdose.
- Local/regional jails may also be eligible to receive naloxone to distribute to departing inmates upon release (reentry). These organizations include DOC facilities, DJJ facilities, and local/regional jails; this may require a separate MOU agreement.
- Local/regional jails may receive naloxone from their sheriff's office; jail authority boards or other governing bodies may also establish MOUs with VDH.

How Can Jails Access Naloxone?

- Local/regional jails can enter into an agreement to receive no-cost naloxone through VDH by completing the application in the Pharmacy Partner Hub, on the VDH naloxone webpage.
- Applications will be reviewed to and VDH may follow up with the applicant to clarify any program details before proceeding with drafting and agreement and sending to the applicant for signature.
- Once an agreement is executed, the appropriate point-of-contact may order no-cost naloxone through the Pharmacy Partner Hub.

Step 1: Apply

[Use this form to APPLY](#) if it is the first time your organization is requesting naloxone, if your organization's agreement with VDH has expired, OR if you have an active agreement with VDH and have not yet registered your organization in the Pharmacy Partner Hub. Once all signatures are obtained and the agreement is executed, the organization is responsible for ensuring the agreement is updated before expiration date.

To renew an existing agreement, please contact opioidreversal@vdh.virginia.gov.

Step 2: Order

If you have an active agreement and have registered in the Pharmacy Partner Hub, log in to your Pharmacy Partner Hub account to order naloxone and test strips:

[Pharmacy Partner Hub Login](#)

If you are a Local Health District, please use WebVision to order naloxone and test strips.

[WebVision Login](#)

If you are unsure whether your organization has an executed agreement or if an agreement is still active, please contact opioidreversal@vdh.virginia.gov.

Step 3: Return

[Please use this form to RETURN](#) expired, unused, or damaged naloxone to the Virginia Department of Health. Sites are required to return expired, unused, or damaged naloxone kits and may not distribute them to other organizations.

Resources for Reentry Programs: Mail-to-Home Program

- Jails can order mail-to-home cards to provide to individuals as part of a reentry program. Individuals can use the QR code or URL on the card to access an order portal and have naloxone and harm reduction test strips shipped to their residence at no cost.
- Products available through the mail-to-home program include nasal naloxone 4mg, fentanyl test strips, xylazine test strips, benzodiazepine test strips, nitazene test strips, and medetomidine test strips. Products are subject to change.
- Individuals are limited to requesting 2 naloxone kits and 10 of each type of test strip for each order.



GET NALOXONE

Scan the QR code → 

or visit

↓

<https://bit.ly/mailtohome>

4 mg NALOXONE

VDH VIRGINIA DEPARTMENT OF HEALTH

- ✓ If you or a loved one are highly likely to experience or see an opioid overdose, you can order **free** naloxone medication directly to your door.
- ✓ For more information about naloxone, commonly known by its brand name NARCAN® visit <https://www.vdh.virginia.gov/naloxone/> 
- ✓ If you think someone is overdosing, please call **911**.
- ✓ **Never Use Alone:** Call **877-696-1996** toll-free national overdose prevention hotline. **Available 24/7.**

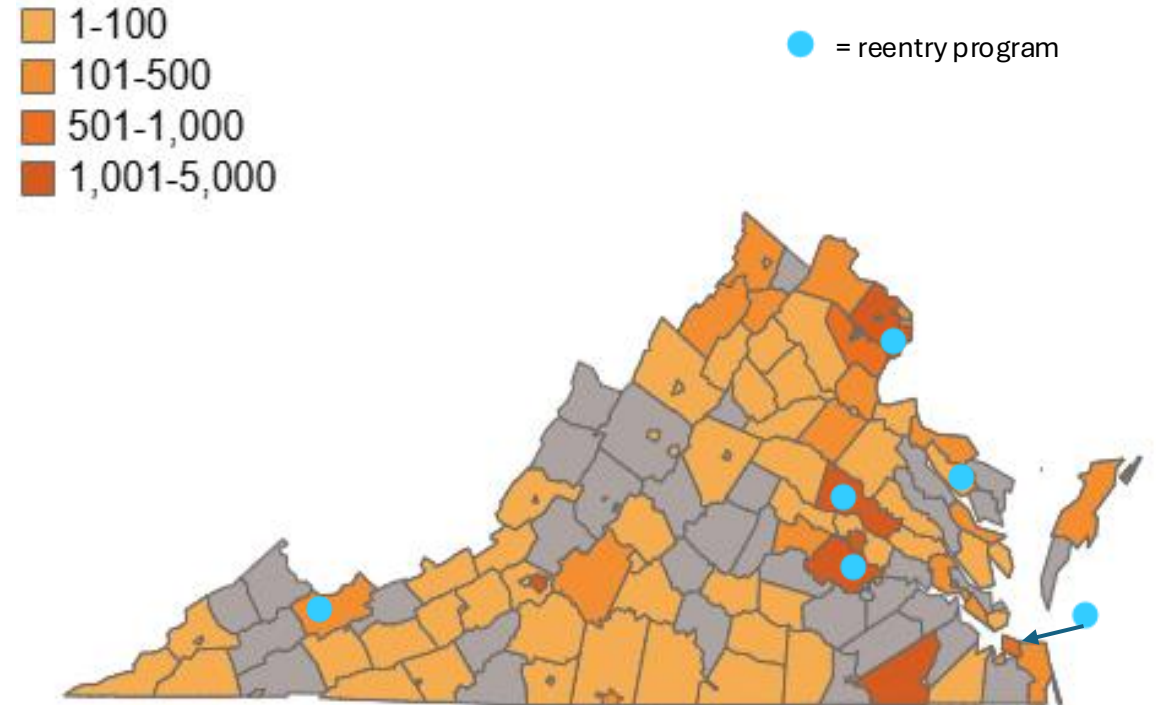
Questions? Email us at OpioidReversal@vdh.virginia.gov **VDH** VIRGINIA DEPARTMENT OF HEALTH

Harm Reduction Test Strips

- Local/regional jails can order test strips from VDH at no-cost to provide to individuals as part of a reentry program. These test strips are intended for **harm reduction purposes only** and may be provided to an individual to test their drugs for the presence of substances that may exacerbate an overdose. Test strips **may not be used** for investigative or diagnostic purposes (e.g., urinalysis, testing confiscated substances, etc.).
- Harm reduction test strips are a low-cost method of helping prevent drug overdoses and reducing harm. Test strips can detect the presence of harmful illicit drugs (fentanyl, benzodiazepine, xylazine, nitazene, medetomidine) in all different kinds of drugs (cocaine, methamphetamine, heroin, etc.) and drug forms (pills, powder, and injectables).
- Test strips can only detect if the drug being tested for is in the supply being tested. The supply could have other drugs or substances that won't be picked up by the test strip. For example, a fentanyl test strip only tests for fentanyl, and will not provide information about whether other drug types like xylazine and benzodiazepine are present.
- Email opioidreversal@vdh.virginia.gov to request harm reduction test strips for your facility.

Naloxone Distribution to Jails

- VDH maintains no-cost naloxone agreements with 253 law enforcement agencies and correctional facilities, including 19 local and regional jails.
- VDH has shipped over 6,000 naloxone kits to local and regional jails since July 2024.
- Note: VDH maintains one MOU agreement with VADOC. Individual VADOC facilities are not eligible for separate MOUs.



Naloxone shipped to law enforcement/corrections 7/1/2024 - present

Norfolk Sheriff's Office Reentry Program

- High-risk patients identified at intake
 - Nursing screening and UDS in booking
 - NSO detainers placed to ensure Narcan at release
- Naloxone (Narcan) provided at discharge- Records
 - Targets high-risk post-release overdose period
 - Supports VDH mission to reduce overdose deaths
 - 487 kits distributed (May 2023-May 2026)
- Harm reduction test strips at discharge
 - Patients using strips to increase safety awareness
 - Education provided on appropriate use
 - Fentanyl: 600, xylazine: 100, Nitazene: 300,
 - Benzo: 100, Medetomidine: 50
- Streamlined ordering through VDH
 - Pharmacy Partner Hub
 - Strong support and rapid response
- Strengthens reentry, safety, and outcomes



DCJS Agenda

Explain the purpose and impact of jail-based SUD funding and why it is essential for improving outcomes.

Review current and past DCJS funding opportunities related to jail-based SUD services.

Highlight the measurable impact of these funding initiatives.

Explore future opportunities to expand and strengthen jail-based SUD programming.

Purpose of Funding

The Virginia Department of Criminal Justice Services (DCJS) administers funding to support jail-based substance use disorder (SUD) treatment and recovery services for incarcerated individuals. These investments are designed to:

- Expand access to evidence-based SUD treatment and recovery services in local and regional jails
- Strengthen partnerships between criminal justice, behavioral health, and community providers
- Support continuity of care during incarceration and after release
- Improve reentry outcomes, community safety, and long-term recovery

Grant funding supports:

- Individuals with substance use disorders and co-occurring behavioral health needs who are incarcerated
- Local and regional jails, specialty dockets, and partner agencies
- Communities impacted by substance use and legal system involvement

Residential Substance Abuse Treatment (RSAT) Grant Program

Purpose: To provide evidence-based residential substance use treatment that reduces recidivism and supports successful reentry.

Eligible Applicants:

- Must be a local or regional jail, state correctional facility, juvenile detention center, or an approved community aftercare provider.
- Must be planning, implementing, expanding, or enhancing SUD treatment programs or transition services for those with SUD within a local or regional jail.
- Must not be excluded or debarred from doing business with the federal government or the Commonwealth of Virginia.
- Must have a current federal System of Award Management (SAM) (www.sam.gov) registration and Unique Entity Identifier (UEI) number.

Residential Substance Abuse Treatment (RSAT) Grant Program

Funding Supports:

- The planning and implementation of a new SUD treatment program, or the expansion or enhancement of an existing SUD treatment program within a local or regional jail, state correctional facility, or juvenile detention center.
- The planning, implementation, or expansion of transitional services for individuals with SUD being released from jail.
- Medication-assisted treatment (MAT) services.
- Addiction recovery programming and other evidence-based SUD treatment services.
- Reentry and transitional support to ensure continuity of care.
- Or a combination of the above services.

Byrne State Crisis Intervention Program (SCIP) Grants for Specialty Courts and Dockets

Purpose: To implement state crisis intervention court proceedings and related programs or initiatives, including recovery courts, behavioral health dockets, and veterans' treatment dockets to reduce violence and strengthen communities.

To be eligible for federal funding under this grant program, organizations:

- Must be a local unit of government.
- Must have a current federal System of Award Management (SAM) (www.sam.gov) registration and Unique Entity Identifier (UEI) number.
- Must not be excluded or debarred from doing business with the federal government or the Commonwealth of Virginia.
- Must provide a letter of support from the Office of the Executive Secretary (OES) of the Supreme Court of Virginia, Specialty Dockets Division of the Department of Judicial Services, and for existing dockets, be approved by OES and provide OES supported funding information.
- Must provide evidence-based treatment services.

Byrne State Crisis Intervention Program (SCIP) Grants for Specialty Courts and Dockets

To be eligible for federal funding under this grant program, organizations (continued):

- Must maintain specialty docket data in the DIMS database maintained by OES.
- Must comply with applicable Virginia Best Practice Standards as issued by OES.
- Must allow eligible participants into the program who are prescribed FDA-approved medications for the treatment of substance use disorder, i.e. prescriptions used for medication-assisted treatment (MAT).
- Must allow eligible participants to remain in a program if they are prescribed FDA-approved medications for the treatment of substance use disorder.

Funding Supports:

- Planning and implementation grants allow localities time to develop interdisciplinary teams to best structure a specialty docket for their locality, receive specialty docket training from OES, submit a specialty docket application to OES, and begin the docket implementation process.
- Implementation and enhancement grants allow localities that have already gone through the planning phase an opportunity to implement the program. For specialty dockets that are already approved by OES and operating, it is an opportunity to expand or enhance the program. This could be through increased capacity in participants and/or the treatment services provided.

Virginia Opioid Use Reduction and Jail-Based Substance Use Disorder Treatment and Transition Fund (JSUT) Grant Program

Purpose: To expand access to substance use disorder (SUD) treatment and transitional services for individuals incarcerated in local and regional jails in Virginia.

Eligible Applicants:

- Must be a local or regional jail.
- Must be planning and implementing, expanding, or enhancing SUD treatment programs or transition services for those with SUD within a local or regional jail.
- Must not be excluded or debarred from doing business with the Commonwealth of Virginia.

Virginia Opioid Use Reduction and Jail-Based Substance Use Disorder Treatment and Transition Fund (JSUT) Grant Program

Funding Supports:

- The planning and implementation of a new SUD treatment program, or the expansion or enhancement of an existing SUD treatment program within a local or regional jail.
- The planning, implementation, or expansion of transitional services for individuals with SUD being released from jail.
- Medication assisted therapies.
- Addiction recovery and other SUD services .
- Reentry and transitional support.
- Or a combination of the above services .

Impact

These funding investments have contributed to:

- Increased access to evidence-based SUD treatment in 22 jail-based programs and 12 specialty docket programs
- Greater availability of medication-assisted treatment and recovery supports
- Stronger partnerships between jails, community providers, and behavioral health systems
- Improved reentry planning and continuity of care upon release
- Increased staff capacity through training and staff development opportunities

Supporting Successful Implementation

Successful programs include:

- Strong partnerships between jails and community providers
- Clear referral and reentry planning processes
- Staff trained in trauma-informed and recovery-based approaches
- Data collection and outcome monitoring
- Integration of up-to-date behavioral health and recovery supports and services

Spotlight: Rockbridge Regional Jail SUD Program

- Virginia Opioid Use Reduction and Jail-Based Substance Use Disorder Treatment and Transition Fund Grant Program: FY 2026-2028

Preparing for Future Funding

Potential applicants can strengthen readiness by:

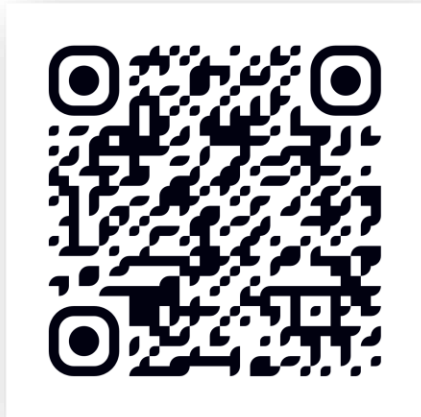
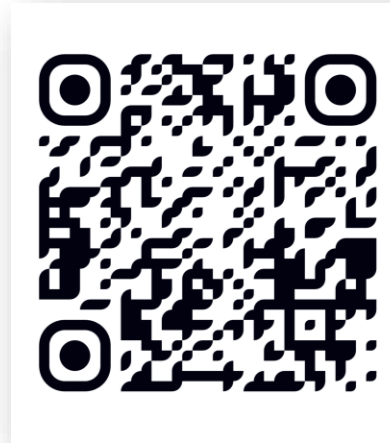
- Building strong partnerships across criminal justice and behavioral health systems
- Ensuring staff are trained in evidence-based and trauma-informed practices
- Planning for sustainability and continuity of care
- Signing up to receive DCJS alerts
- Attending DCJS sponsored grant application webinars
- Joining our reentry/behavioral health newsletter distribution list

Email Kristin.Hunter@dcjs.virginia.gov, to get connected.

Additional DCJS Grant Related Resources

Funding opportunities, grant requirements, forms, training resources, and FAQs can be found on:

www.dcjs.virginia.gov/grants



Additional information and resources regarding federal grant processes and requirements can be found on:

www.grants.gov/learn-grants/grants-101

Questions?

- **For more information about the Naloxone Distribution Program, Contact:**
 - OpioidReversal@vdh.virginia.gov
- **For more information about DCJS funding opportunities, technical assistance, or program guidance:**
 - Please visit the DCJS website: www.dcjs.virginia.gov
 - Contact: Kristin.Hunter@dcjs.virginia.gov

