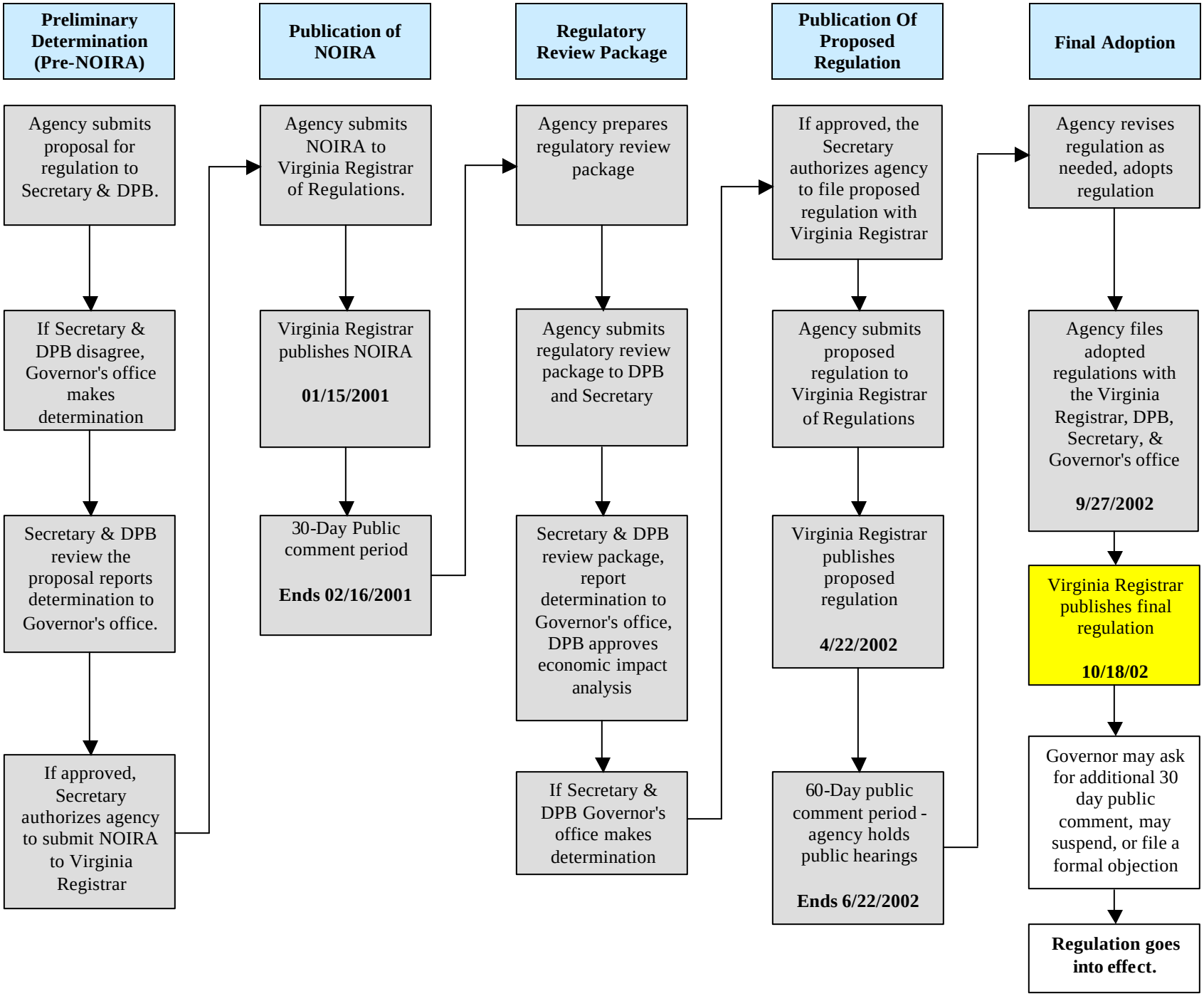THE REGULATORY REVIEW PROCESS IN VIRGINIA