



COMMONWEALTH of VIRGINIA

Department of Health
P O BOX 2448
RICHMOND, VA 23218

B. Cameron Webb, MD, JD
State Health Commissioner

TTY 7-1-1 OR
1-800-828-1120

March 13, 2026

Jennifer Ligon, Esquire
Williams Mullen
200 South 10th Street
Suite 1600
Richmond, Virginia 23219

**RE: Virginia Commonwealth University Health System Authority
Certificate of Public Need (COPN) No. VA-04981 (COPN Request No. VA-8830)
Establish a 66-bed general acute care hospital with 6 ORs, 1 CT, 1 MRI, 1 Cardiac
Cath lab, and an intermediate level neonatal special care, Planning District 15**

Dear Ms. Ligon:

In accordance with Chapter 4, Article 1.1 of Title 32.1 of the Code of Virginia of 1950 (the Code), as amended, I reviewed the application and all supporting documents submitted by Virginia Commonwealth University Health System Authority to establish Chesterfield Hospital with 66 acute care beds, 6 operating rooms, 1 cardiac catheterization lab, 1 CT scanner, 1 MRI scanner, and intermediate level nursery services.

I have reviewed and adopted the enclosed findings, conclusions and recommended decision of the adjudication officer that convened the informal fact-finding conference on this application in accordance with the Virginia Administrative Process Act, Virginia Code §2.2-4000 *et seq.*

As required by Virginia Code §32.1-102.3(B), I have considered all factors that must be taken into account in the determination of public need, and I have concluded that **conditional approval** of the request is warranted based on the following findings:

1. The proposed project is consistent with the COPN law, is in harmony with the SMFP or public policies, interests, and purposes to which the SMFP and COPN law are dedicated;
2. The proposal demonstrates that the status quo is not a reasonable alternative because the proposed project would alleviate a maldistribution of health services within PD 15;
3. The proposed project would meet an unmet need for an additional hospital site in a very high-growth area of PD 15 in which it has a large base of patients that travel outside of their home county and choose VCUHS for their primary and secondary level care;

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4. There is considerable community support for the project;
5. There are no less costly or more efficient alternatives to the project. The project is feasible and the projected capital costs are reasonable;
6. The proposal contributes to the unique research, training, and clinical mission of an academic medical center and furthers access to health care for citizens of the Commonwealth, including indigent or underserved populations;
7. The proposed project is unlikely to impact existing providers significantly; and
8. The proposed project should be contingent upon a 0.9% charity care condition, as proffered by the applicant.

This certificate is valid for the period of March 13, 2026 through March 12, 2027.

Please file two copies of the application for a certificate extension with the Department no later than 30 days before the expiration date of the certificate. Part VIII of the Virginia Medical Care Facilities Certificate of Public Need Rules and Regulations identifies the filing requirements and review procedure for certificate extension requests.

Sincerely,

Dr. Cameron Webb
State Health Commissioner

Enclosure

cc:

Charis A. Mitchell, Assistant Attorney General, Commonwealth of Virginia
April Dovel, Director, VDH, Office of Licensure and Certification
Antwon Jacobs, Supervisor, Division of Certificate of Public Need
James Jenkins, Deputy Director, VDH, Office of Licensure and Certification
Vanessa MacLeod, Adjudication Officer, VDH, Office of the State Health Commissioner
Deborah K. Waite, Chief Operating Officer, Virginia Health Information
Thomas J. Stallings, Counsel to HCA Chippenham & Johnston-Willis Hospitals
Erin S. Whaley, Counsel to Bon Secours – St. Francis Medical Center

COMMONWEALTH OF VIRGINIA
DEPARTMENT OF HEALTH
MEDICAL CARE FACILITIES CERTIFICATE OF PUBLIC NEED

THIS CERTIFIES THAT Virginia Commonwealth University Health System Authority is authorized to initiate the proposal as described below.

NAME OF FACILITY: Chesterfield Hospital

LOCATION: 7220 Beach Road, Chesterfield, Virginia 23838

OWNERSHIP AND CONTROL: Virginia Commonwealth University Health System Authority

SCOPE OF PROJECT: Establish Chesterfield Hospital with 66 acute care beds (42 general medical/surgical beds, 6 pediatric beds, 6 obstetric beds and 12 ICU beds), 6 general purpose operating rooms, 1 cardiac catheterization lab 1 CT scanner, 1 MRI scanner and intermediate level nursery services. Capital costs authorized for this project total \$306,206,173. The project is expected to be completed by May 30, 2030. This certificate is issued with the condition that appears on its reverse.



Pursuant to Chapter 4, Article 1:1 of Title 32.1, Sections 32.1-102.1 through 32.1-102.12 of the Code of Virginia (1950), as amended and the policies and procedures promulgated thereunder, this Medical Care Facilities Certificate of Public Need is issued contingent upon substantial and continuing progress towards implementation of the proposal within twelve (12) months from the date of issuance. A progress report shall be submitted to the State Health Commissioner within twelve (12) months from the date of issuance along with adequate assurance of completion within a reasonable time period. The Commissioner reserves the right not to renew this Certificate in the event the applicant fails to fulfill these conditions. This Certificate is non-transferable and is limited to the location, ownership, control and scope of the project shown herein.

Certificate Number: VA-04981

Date of Issuance: March 13, 2026

Expiration Date: March 12, 2027

A handwritten signature in blue ink, appearing to read "Dr. Cameron Webb".

Dr. Cameron Webb, State Health Commissioner

Virginia Commonwealth University Health System Authority will provide acute care hospital services at Chesterfield Hospital to all persons in need of these services, regardless of their ability to pay, and will provide as charity care to all indigent persons free services or rate reductions in services and will facilitate the development and operation of primary medical care services to medically underserved persons in PD 15 in an aggregate amount equal to at least 0.9% of Chesterfield Hospital's gross patient revenue derived from acute care hospital services. Compliance with this condition will be documented to the Division of Certificate of Public Need annually by providing audited or otherwise appropriately certified financial statements documenting compliance with the preceding requirement. Virginia Commonwealth University Health System Authority will accept a revised percentage based on the regional average after such time regional charity care data valued under the provider reimbursement methodology utilized by the Centers for Medicare and Medicaid Services for reimbursement under Title XVIII of the Social Security Act, 42 U.S.C. § 1395 et seq. is available from Virginia Health Information. The value of charity care provided to individuals pursuant to this condition shall be based on the provider reimbursement methodology utilized by the Centers for Medicare and Medicaid Services for reimbursement under Title XVIII of the Social Security Act, 42 U.S.C. § 1395 et seq.

Virginia Commonwealth University Health System Authority will provide acute care hospital services at Chesterfield Hospital to individuals who are eligible for benefits under Title XVIII of the Social Security Act (42 U.S.C. § 1395 et seq.), Title XIX of the Social Security Act (42 U.S.C. § 1396 et seq.), and 10 U.S.C. § 1071 et seq. Virginia Commonwealth University Health System Authority will facilitate the development and operation of primary and specialty medical care services in designated medically underserved areas of the applicant's service area.